



Royal Commission of Inquiry Response

Progress Tracker – JULY 2022

Ten days after the devastating attack of 15 March 2019, the Government announced that a Royal Commission of Inquiry, generally reserved for matters of the gravest public importance, would be established to investigate and report on what had happened. The Terms of Reference set by the Government directed the Royal Commission to investigate whether any changes could be made to prevent such terrorist attacks in the future.

This document provides progress status updates as at July 2022 on the 44 recommendations in *Ko tō tātou kāinga tēnei: the report of the Royal Commission of Inquiry into the terrorist attack on Christchurch masjidain on 15 March 2019*. [Read the full report.](#)

Collectively, the implementation of the recommendations will contribute to the Government’s overarching vision for a diverse, inclusive and safe New Zealand.

The work programme is organised across five themes agreed to by Cabinet in November 2021 that reflect the breadth of the response to the Royal Commission of Inquiry report. [Access the full Cabinet paper.](#)

Each recommendation is related to one of these five themes:

	Social cohesion, education and inclusion
	Reducing hate-motivated crime and racism
	Firearms and safety
	Countering terrorism and violent extremism
	National security system

Section one

Section one of this document provides a simplified timeline of the implementation activity by theme (pages 5–12) and an **At a glance** table showing implementation activity across all five themes (page 12). This includes activities not directly linked to specific recommendations but which also contribute to the vision of a diverse, inclusive and safe New Zealand. These activities are shown in *italics*.

Section two

Section two of this document (pages 13–37) provides the progress status of each recommendation:

- STATUS: COMPLETE**
- STATUS: UNDERWAY**
- STATUS: NOT STARTED**

Navigating this document

To access the implementation activity by theme:

- navigate via theme title from **Contents** pages
- navigate via top menu tabs from **Section one** pages

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To access the information about a recommendation:

- navigate via recommendation title from **Contents** pages
- navigate via **Related recommendations**



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Develop and publish indicators and risk factors that may demonstrate a person's potential for engaging in violent extremism and terrorism and update them regularly as the Threatscape evolves	
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Require in legislation publication of the National Security and Intelligence Priorities and referral to Intelligence and Security Committee for consideration; publication of an annual Threatscape report; and the Intelligence and Security Committee to receive and consider submissions on the National Security and Intelligence Priorities and Threatscape report	
Recommendation 18	23
Review all legislation related to the counter-terrorism effort to ensure it is current and enables agencies to operate effectively, prioritising consideration of the creation of precursor terrorism offences in the Terrorism Suppression Act 2002, the urgent review of the effect of section 19 of the Intelligence and Security Act 2017 on target discovery and acceding to and implementing the Budapest Convention	

Recommendation 19	24	Recommendation 29	29
Direct New Zealand Police (or other relevant entity) to make policies and standards and guidance for the firearms licensing system clear and consistent with legislation		Direct the Ministry of Social Development to discuss and collaborate with communities, civil society, local government and the private sector on the development of a social cohesion strategic framework and the monitoring and evaluation regime	
Recommendation 20	24	Recommendation 30	30
Direct New Zealand Police (or other relevant entity) to introduce electronic system for processing firearms licence applications		Investigate machinery of government options for an agency focused on ethnic communities and multiculturalism	
Recommendation 21	24	Recommendation 31	30
Direct New Zealand Police (or other relevant entity) to ensure firearms licensing staff have regular training and undertake periodic reviews of the quality of their work		Prioritise development of appropriate measures and indicators (such as the Living Standards Framework) of social cohesion, including social inclusion	
Recommendation 22	24	Recommendation 32	31
Direct New Zealand Police (or other relevant entity) to introduce performance indicators that focus on the effective implementation of the firearms licensing system		Prioritise collection of data on ethnic and religious demographics	
Recommendation 23	24	Recommendation 33	31
Direct New Zealand Police (or other relevant entity) to require two new processes for applicants who have lived outside of New Zealand for substantial periods of time in the ten years preceding the application		Chief Executives of agencies involved in counter-terrorism to significantly increase workforce diversity, including in leadership roles, and in consultation with the Advisory Group on counter-terrorism	
Recommendation 24	25	Recommendation 34	32
Introduce mandatory reporting of firearms injuries to New Zealand Police by health professionals		Public Service Commissioner to publish annual reporting on progress made by agencies against the Papa Pounamu commitments, particularly agencies involved in counter-terrorism	
Recommendation 25	26	Recommendation 35	32
Ministry of Social Development to work with relevant agencies and non-government organisations to facilitate coordinated access to ongoing recovery support for affected whānau, survivors and witnesses of the attack		Public Service Commissioner to continue efforts on significantly increasing workforce diversity and attracting diverse talent for public service leadership roles at 1 st , 2 nd and 3 rd tiers	
Recommendation 26	27	Recommendation 36	33
Investigate establishing a Collective Impact Network and Board or other relevant mechanism that enables agencies, non-government organisations and affected whānau, survivors and witnesses to agree a specific work programme to provide ongoing wrap-around services		Invest in opportunities for young New Zealanders to learn about their role, rights and responsibilities and on the value of ethnic and religious diversity, inclusivity, conflict resolution, civic literacy and self-regulation	
Recommendation 27	28	Recommendation 37	34
Discuss with whānau, survivors and witnesses what, if any, restorative justice processes might be desired, and how they would be designed and resourced		Create opportunities for regular public conversations led by the responsible minister – for all New Zealanders to share knowledge and improve their understanding of:	
Recommendation 28	28	a. Social cohesion	
Announce that the Minister for Social Development and Employment and Ministry of Social Development have responsibility and accountability for coordinating a whole-of-government approach to building social cohesion		b. The value that ethnic and religious diversity can contribute to a well-functioning society	

Recommendation 38..... 34

Require all public service community engagement to be in accordance with the Open Government Partnership commitments and better utilise the 'Involve and Collaborate' pillars of the International Association for Public Participation (IAP2) Spectrum

Recommendation 39..... 35

Amend legislation to create hate-motivated offences in the Summary Offences Act 1981 and the Crimes Act 1961

Recommendation 40.....35

Repeal section 131 of the Human Rights Act 1993 and insert a provision in the Crimes Act 1961 for an offence of inciting racial or religious disharmony, based on an intent to stir up, maintain or normalise hatred, through threatening, abusive or insulting communications with protected characteristics that include religious affiliation

Recommendation 41..... 36

Amend the definition of "Objectionable" in section 3 of Films, Videos, and Publications Classification Act 1993 to include racial superiority, racial hatred and racial discrimination

Recommendation 42..... 36

Direct New Zealand Police to revise the ways in which they record complaints of criminal conduct to capture systematically hate-motivations for offending and train frontline staff on hate motivated offending

Recommendation 43..... 37

Appoint a Minister to lead and coordinate the response to and implementation of recommendations

Recommendation 44..... 37

Establish an Implementation Oversight Advisory Group



SECTION ONE

Implementation activity



Social cohesion, education and inclusion implementation

Development of a social cohesion strategic framework that can adapt to and embrace New Zealand's changing demographics and diversity and work to ensure that diverse perspectives and experiences are represented and included in government and the education sector.

Recommendations: 25 26 27 28 29 30 31 32 33 34 35 36 37 38

The activities listed below include those not directly linked to a specific recommendation but which also contribute to the vision of a diverse, inclusive and safe New Zealand. These are shown in *italics*.

Work to date

- Public engagement on making Aotearoa New Zealand more socially cohesive **(25, 37)**
- Community involvement in the development of a social cohesion strategic and measurement framework with a focussed group of stakeholders, followed by public testing and Cabinet agreement by June 2022 **(29, 37)**
- Ministry for Ethnic Communities established on 1 July 2021 with a new Chief Executive **(30)**
- Completion of scoping/engagement phase for potential update to ethnicity standard and understanding of government agencies' views of what religious demographic data is needed to better inform evidence based policy decision making **(32)**
- Chief executives committed to significantly increase the ethnic diversity of their collective workforce involved in counter-terrorism efforts **(33)**
- Publish system level reporting against the Papa Pounamu commitments **(34)**
- Rollout of community Learning Hubs – set up in Christchurch to support ethnic communities' engagement in education – to Auckland and Wellington **(36)**
- Piloted delivery of Social and Emotional Learning Initiatives to support self regulation in early years, and expansion of community learning partnership to Auckland and Wellington **(36)**
- The development of a draft oral language and literacy tool to support formative assessment and teaching practice in early learning services **(36)**
- Report back to Cabinet on inclusive whole school communities **(36)**
- Providing up to 1,000 Challenging Racism Toolkits to schools as a pilot, to support schools and teachers to challenge racism and discrimination **(36)**
- Engagement with Federation of Islamic Associations of New Zealand and Islamic Women's Council of New Zealand, which has resulted in collaborative release of multiple teaching resources (*Aya the Butterfly, Welcome Home, Open Day at the Mosque*) **(36)**
- Positive Behaviour for Learning School-Wide has been rolled out in approximately 43% of primary and 57% of secondary schools, which aims to promote a more inclusive and respectful school culture **(36)**
- Implementation of Talanoa Ako, which aims to empower Pacific parents, families and communities with the skills, knowledge and confidence they need to champion their children's education **(36)**
- Development and piloting of the Tu'u Mālohi Programme, which aims to strengthen wellbeing for Pacific parents, learners, families and communities, including opportunities to understand racism and learn skills and strategies to minimise its impact **(36)**
- The Education (Pastoral Care of Tertiary and International Learners) Code of Practice 2021 introduced to inform tertiary education providers and schools enrolling international students of their responsibilities to support these learners' wellbeing **(36)**
- Community Engagement Policy Tool finalised **(38)**
- *Engagement on an Employment Action Plan for Former Refugees, Recent Migrants and Ethnic Communities*
- *Second intake of the Ethnic Communities Graduate Programme delivered by the Ministry for Ethnic Communities*



Social cohesion, education and inclusion implementation

Development of a social cohesion strategic framework that can adapt to and embrace New Zealand's changing demographics and diversity and work to ensure that diverse perspectives and experiences are represented and included in government and the education sector.

Recommendations: 25 26 27 28 29 30 31 32 33 34 35 36 37 38

The activities listed below include those not directly linked to a specific recommendation but which also contribute to the vision of a diverse, inclusive and safe New Zealand. These are shown in *italics*.

Second half 2022

- Ongoing commitment of all public sector chief executives and boards meet the requirements of the Public Service Act to pursue fairness and diversity in their agencies **(33)**
- Ongoing work to increase workforce diversity and include the Papa Pounamu commitments in regular system level reporting and working with agencies to understand the impact of the Papa Pounamu programme **(34, 35)**
- *Implementation of Te Hurihanganui in 6 communities across Aotearoa, which will support communities to work together to address racism and inequity and accelerate achievement and wellbeing of ākonga Māori*

2023 and out

- Aotearoa New Zealand Histories compulsory in all schools and kura **(36)**
- Ongoing work to refresh the national curriculum for schooling to include acknowledge the importance of social cohesion and supporting the implementation of the refreshed curriculum **(36)**
- New practical resources - Ata and Oho - to be available to schools to help notice and respond to social and emotional learning using the key competencies 'Managing self and Relating to others' **(36)**
- *Ethnic and Faith Community Engagement Response funding available until mid-2023*



Reducing hate motivated crime and racism implementation

Strengthening laws on hate speech, hate-motivated offences and objectionable material, developing a national action plan against racism and implementing the Te Raranga programme to revise the way in which Police responds to and records hate motivated offences.

Recommendations: 39 40 41 42

The activities listed below include those not directly linked to a specific recommendation but which also contribute to the vision of a diverse, inclusive and safe New Zealand. These are shown in *italics*.

Work to date

- Public consultation on strengthening laws on speech that incites hatred and discrimination (40)
- Targeted engagement on the definition of “objectionable” within the Films, Videos, Publications and Classification Act (41)
- Four-year 'Te Raranga' development programme (a victim-focused approach to the Police response to hate crime) fully operational (42)
- *Team established and work underway on the process for developing a National Action Plan Against Racism*
- *Cabinet approval sought on approach and process for developing a National Action Plan Against Racism*

Second half 2022

- Cabinet approval sought for policy changes to the Films, Videos, Publications and Classification Act (41)
- Ongoing targeted engagement on objectionable material as part of the government’s Content Regulatory Review, with proposals included in a consultation document for Cabinet approval ahead of release in mid-2022 (41)
- *Report back to Cabinet on the National Action Plan Against Racism underway summarising priorities from community and government engagement and a working definition of racism*
- *Focused community and government engagement to inform the development on the National Action Plan Against Racism*

2023 and out

- *Public consultation on draft National Action Plan Against Racism*



Firearms and safety implementation

Changes to the firearms system to ensure that the risk of inappropriate people having firearms is limited (issues not addressed by recent legislative amendments), and ensuring that communities have resources to enhance their safety.

Recommendations: 19 20 21 22 23 24

The activities listed below include those not directly linked to a specific recommendation but which also contribute to the vision of a diverse, inclusive and safe New Zealand. These are shown in *italics*.

Work to date

- Development of new community guidance material and updating of other guidance to support introduction of new legislation **(19)**
- Firearms website updated to enhance user experience **(19)**
- New regulations for clubs and ranges **(19)**
- Iterative implementation of systemic changes to firearms commences **(20, 21, 22)**
- New regulations for firearms applicants who have lived overseas take effect **(23)**
- Public engagement on options for mandatory reporting of firearms injuries to NZ Police by healthcare professionals **(24)**
- *Cabinet agreed to more funding for Safer Communities Fund*

Second half 2022

- New regulations for clubs and ranges **(19)**
- Regulation of existing ranges **(19)**

2023 and out

- Approval of clubs and certification of ranges **(19)**
- All systemic changes to firearms operations fully operational **(21, 22, 23, 24)**



Countering terrorism and violent extremism implementation

Work to improve the counter-terrorism effort through legislative change, public engagement, strategy and research; initiatives (including He Aranga Ake) to support individuals who may be at risk of radicalisation and violent acts of hate; accession to the Budapest Convention on cybercrime.

Recommendations: [4](#) [7](#) [8](#) [12](#) [13](#) [14](#) [15](#) [16](#) [18](#)

The activities listed below include those not directly linked to a specific recommendation but which also contribute to the vision of a diverse, inclusive and safe New Zealand. These are shown in *italics*.

Work to date

- Development of a strategic approach to preventing and countering violent extremism ([4](#))
- Scoping work on development of a single reporting tool for concerning behaviour ([12](#)) and development of indicators of engagement in violent extremism and terrorism ([13](#))
- Applications opened for master's research on counter-terrorism and countering violent extremism. 11 scholarships have been awarded for the start of the 2022 academic year and recipients are currently studying ([14](#))
- He Whenua Taurikura, New Zealand's National Centre of Research Excellence for Preventing and Countering Violent Extremism (the Centre) was officially launched in June 2022. Two co-Directors for the Centre have been appointed ([14](#))
- Security Information in Proceedings Bill is introduced and reported back from select committee ([18](#))
- Officials have begun second wave consideration of counter-terrorism legislation, as part of ongoing regulatory stewardship ([18](#))
- Statutory review of Anti-Money Laundering and Countering Financing of Terrorism Act completed ([18](#))
- First phase of engagement for the review of the Search and Surveillance Act 2012 with targeted stakeholders completed ([18](#))

Second half 2022

- Cabinet decisions will be sought on a strategic framework for preventing and countering violent extremism. Pending agreement, the strategic framework will be released ([4](#))
- Establishment of an advisory group on counter-terrorism ([7, 8](#))
- 'Kia mataara ki ngā tohu - Know the signs: a guide for identifying signs of violent extremism' finalised ([13](#))
- Appointment of a Governance Board for He Whenua Taurikura, New Zealand's National Centre of Research Excellence for preventing and countering violent extremism ([14](#))
- Strategic approach to counter-terrorism public information and communications developed ([15](#))
- Second He Whenua Taurikura hui ([15, 16](#))
- Bill to enable accession to the Budapest Convention progresses through the House ([18](#))
- *He Aranga Ake (multi agency coordinated intervention programme to provide early intervention to support individuals at risk of radicalisation) is expected to be operating at full capacity*

2023 and out

- Review of New Zealand's Countering Terrorism and Violent Extremism Strategy ([4](#))
- Annual He Whenua Taurikura hui ([15, 16](#))



National security system implementation

Reform of the national security sector: the structure of national security agencies and monitoring/governance structures, information sharing practices, taking a more strategic approach to national security and engaging with the public on national security risks.

Recommendations: **1** **2** **3** **5** **6** **9** **10** **11** **17**

The activities listed below include those not directly linked to a specific recommendation but which also contribute to the vision of a diverse, inclusive and safe New Zealand. These are shown in *italics*.

Work to date

- Work on the National Security Strategic Policy Review in preparation for the development of a national security strategy and of machinery of government options addressing recommendations completed **(1, 2, 3)**
- Policy work programme for machinery of government recommendations **(1, 2, 3)** begins
- Cabinet decisions regarding objectives and scope for machinery of government changes **(1, 2, 3)**
- Security and Intelligence Board discuss strengthening its role **(3)**
- Independent statutory review of the Intelligence and Security Act commenced **(6, 10, 17, 18)**
- Development and testing of guidelines for management of classified material **(11)**
- *Topic consultation on the National Security Long-Term Insights Briefing*
- *New Zealand Security Intelligence Service Muslim Advisory Group established*
- *Cabinet considers findings from the National Security Strategy and fuller National Security Strategy development commences*

Second half 2022

- Initial advice on machinery of government recommendations **(1, 2, 3)**
- Independent statutory review of the Intelligence and Security Act delivers recommendations **(6, 10, 17, 18)**
- Implementation of changes to improve information sharing practices **(9)**
- *Public consultation on draft briefing and presentation to Parliamentary select committee of the Long-Term Insights Briefing*
- *Māori and public engagement on National Security Strategy*

2023 and out

- Final decisions on machinery of government changes and implementation commences **(1, 2, 3)**
- Government response to the review of the Intelligence and Security Act begins **(6, 10, 17, 18)**
- Review of New Zealand's National Security and Intelligence Priorities, incorporating advice from the Advisory Group on Counter-Terrorism **(8)**
- *Cabinet consideration of a national security strategy*



At a glance – Implementation activity per theme



This table shows implementation activity across all five themes. This includes activities not directly linked to specific recommendations but which also contribute to the vision of a diverse, inclusive and safe New Zealand. These activities are shown in italics.

Social cohesion, education and inclusion	Reducing hate motivated crime and racism	Firearms and safety	Countering terrorism and violent extremism	National security system	
<p>Development of a social cohesion strategic framework that can adapt to and embrace New Zealand's changing demographics and diversity and work to ensure that diverse perspectives and experiences are represented and included in government and the education sector</p> <p>Recommendations:</p> <p>25 26 27 28 29 30 31 32 33 34 35 36 37 38</p>	<p>Strengthening laws on hate speech, hate-motivated offences and objectionable material, developing a national action plan against racism and implementing the Te Raranga programme to revise the way in which Police responds to and records hate motivated offences.</p> <p>Recommendations:</p> <p>39 40 41 42</p>	<p>Changes to the firearms system to ensure that the risk of inappropriate people having firearms is limited (issues not addressed by recent legislative amendments), and ensuring that communities have resources to enhance their safety.</p> <p>Recommendations:</p> <p>19 20 21 22 23 24</p>	<p>Work to improve the counter-terrorism effort through legislative change, public engagement, strategy and research; initiatives (including He Aranga Ake) to support individuals who may be at risk of radicalisation and violent acts of hate; accession to the Budapest Convention on cybercrime.</p> <p>Recommendations:</p> <p>4 7 8 12 13 14 15 16 18</p>	<p>Reform of the national security sector: the structure of national security agencies and monitoring/governance structures, information sharing practices, taking a more strategic approach to national security and engaging with the public on national security risks.</p> <p>Recommendations:</p> <p>1 2 3 5 6 9 10 11 17</p>	
Work to date					
<ul style="list-style-type: none"> Public engagement on making Aotearoa New Zealand more socially cohesive (25, 37) Community involvement in the development of a social cohesion strategic and measurement framework with a focussed group of stakeholders, followed by public testing and Cabinet agreement by June 2022 (29, 37) Ministry for Ethnic Communities established on 1 July 2021 with a new Chief Executive (30) Completion of scoping/engagement phase for potential update to ethnicity standard and understanding of government agencies' views of what religious demographic data is needed to better inform evidence based policy decision making (32) Chief executives committed to significantly increase ethnic diversity of collective workforce involved in counter-terrorism efforts (33) Publish system level reporting against the Papa Pounamu commitments (34) Rollout of community Learning Hubs – set up in Christchurch to support ethnic communities' engagement in education - to Auckland and Wellington (36) Piloted delivery of Social and Emotional Learning Initiatives to support self regulation in early years; expansion of community learning partnership to Auckland and Wellington (36) 	<ul style="list-style-type: none"> Development of draft oral language and literacy tool (36) Report back to Cabinet on inclusive whole school communities (36) Providing up to 1,000 Challenging Racism Toolkits to schools as a pilot (36) Engagement with Federation of Islamic Associations of New Zealand and Islamic Women's Council of New Zealand, which has resulted in collaborative release of multiple teaching resources ('Aya the Butterfly, Welcome Home, Open Day at the Mosque') (36) Positive Behaviour for Learning School-Wide has been rolled out (36) Implementation of Talanoa Ako (36) Development and piloting of the Tu'u Mālohi Programme (36) The Education (Pastoral Care of Tertiary and International Learners) Code of Practice 2021 introduced to inform tertiary education providers (36) Community Engagement Policy Tool finalised (38) Engagement on an Employment Action Plan for Former Refugees, Recent Migrants and Ethnic Communities Second intake of the Ethnic Communities Graduate Programme delivered by the Ministry for Ethnic Communities 	<ul style="list-style-type: none"> Public consultation on strengthening laws on speech that incites hatred and discrimination (40) Targeted engagement on the definition of "objectionable" within Films, Videos, Publications and Classification Act (41) Four year 'Te Raranga' development programme (a victim-focused approach to the Police response to hate crime) fully operational (42) Team established and work underway on the process for developing a national action plan against racism Cabinet approval sought on approach and process for developing a National Action Plan Against Racism 	<ul style="list-style-type: none"> Development of new community guidance material and updating of other guidance to support introduction of new legislation (19) Firearms website updated to enhance user experience (19) New legislation for clubs and ranges enacted (19) Iterative implementation of systemic changes to firearms commences (20, 21, 22) New regulations for firearms applicants who have lived overseas take effect (23) Public engagement on options for mandatory reporting of firearms injuries to NZ Police by healthcare professionals (24) Cabinet agreed to more funding for the Safer Communities Fund 	<ul style="list-style-type: none"> Development of a strategic approach to preventing and countering violent extremism (4) Scoping work on development of a single reporting tool for concerning behaviour (12) and development of indicators of engagement in violent extremism and terrorism (13) Applications opened for master's research on counter-terrorism and countering violent extremism. 11 scholarships awarded for 2022 academic year (14) He Whenua Taurikura officially launched in June 2022. Two co-Directors appointed (14) Security Information in Proceedings Bill is introduced and reported back from select committee (18) Officials have begun second wave consideration of counter-terrorism legislation, as part of ongoing regulatory stewardship (18) Statutory review of Anti-Money Laundering and Countering Financing of Terrorism Act completed (18) First phase of engagement for the review of the Search and Surveillance Act 2012 with targeted stakeholders completed (18) 	<ul style="list-style-type: none"> Work on the National Security Strategic Policy Review in preparation for the development of a national security strategy and of machinery of government options addressing recommendations completed (1, 2, 3) Policy work programme for machinery of government recommendations (1, 2, 3) begins Cabinet decisions regarding objectives and scope for machinery of government changes (1, 2, 3) Security and Intelligence Board discuss strengthening its role (3) Independent statutory review of the Intelligence and Security Act commenced (6, 10, 17, 18) Development and testing of guidelines for management of classified material (11) Topic consultation on the National Security Long-Term Insights Briefing New Zealand Security Intelligence Service Muslim Advisory Group established Cabinet considers findings from the National Security Strategy and fuller National Security Strategy development commences
Second half 2022					
<ul style="list-style-type: none"> Ongoing commitment of all public sector chief executives and boards meet the requirements of the Public Service Act to pursue fairness and diversity in their agencies (33) Ongoing work to increase workforce diversity and include the Papa Pounamu commitments in regular system level reporting and working with agencies to understand the impact of the Papa Pounamu programme (34, 35) 	<ul style="list-style-type: none"> Implementation of Te Hurihanganui in six communities across Aotearoa 	<ul style="list-style-type: none"> Cabinet approval sought for policy changes to the Films, Videos, Publications and Classification Act (39, 40) Ongoing targeted engagement on objectionable material as part of Content Regulatory Review, with proposals included in a consultation document for Cabinet approval ahead of release in mid-2022 (41) Report back to Cabinet on the National Action Plan Against Racism underway summarising priorities from community and government engagement and a working definition of racism Focused community and government engagement to inform the development on the National Action Plan Against Racism 	<ul style="list-style-type: none"> New regulations for clubs and ranges (19) Regulation of existing ranges (19) 	<ul style="list-style-type: none"> Cabinet decisions will be sought on a strategic framework for preventing and countering violent extremism. Pending agreement, the strategic framework will be released (4) Establishment of advisory group on counter-terrorism (7, 8) 'Kia mataara ki ngā tohu - Know the signs: a guide for identifying signs of violent extremism' finalised (13) Appointment of Governance Board for He Whenua Taurikura, New Zealand's National Centre of Research Excellence for preventing and countering violent extremism (14) Strategic approach to counter-terrorism public information and communications developed (15) Second He Whenua Taurikura hui (15, 16) Bill to enable accession to Budapest Convention progresses through the House (18) He Aranga Ake (multi agency coordinated intervention programme to provide early intervention to support individuals at risk of radicalisation) is expected to be operating at full capacity 	<ul style="list-style-type: none"> Initial advice on machinery of government recommendations (1, 2, 3) Independent statutory review of the Intelligence and Security Act delivers recommendations (6, 10, 17, 18) Implementation of changes to improve information sharing practices (9) Public consultation on draft briefing and presentation to Parliamentary select committee of the Long-Term Insights Briefing Māori and public engagement on National Security Strategy
2023 and out					
<ul style="list-style-type: none"> Aotearoa New Zealand Histories compulsory in all schools and kura (36) Ongoing work to refresh the national curriculum for schooling to include acknowledge the importance of social cohesion and supporting the implementation of the refreshed curriculum (36) 	<ul style="list-style-type: none"> New practical resources - Ata and Oho - to be made available to schools to help notice and respond to social and emotional learning using the key competencies 'Managing self and Relating to others' (36) Ethnic and Faith Community Engagement Response funding available until mid-2023 	<ul style="list-style-type: none"> Public consultation on draft National Action Plan Against Racism 	<ul style="list-style-type: none"> Approval of clubs and certification of ranges (19) All systemic changes to firearms operations fully operational (21, 22, 23, 24) 	<ul style="list-style-type: none"> Review of New Zealand Zealand's Countering Terrorism and Violent Extremism Strategy (4) Annual He Whenua Taurikura hui (15, 16) 	<ul style="list-style-type: none"> Final decisions on machinery of government changes; and implementation commences (1, 2, 3) Government response to the review of the Intelligence and Security Act begins (6, 10, 17, 18) Review of New Zealand Zealand's National Security and Intelligence Priorities, incorporating advice from the Advisory Group on Counter-Terrorism (8) Cabinet consideration of a national security strategy

SECTION TWO

Recommendations progress



Recommendation 1

Appoint a Minister to lead and coordinate counter-terrorism efforts

Responsible Minister and Lead Agency	Minister for National Security and Intelligence Prime Minister’s Office/Department of the Prime Minister and Cabinet
Theme	National security system
Related recommendations	2 3 5 6 9 10 11 17

Recommendation 2

Establish a new national intelligence and security agency

Responsible Minister and Lead Agency	Minister for National Security and Intelligence Department of the Prime Minister and Cabinet
Theme	National security system
Related recommendations	1 3 5 6 9 10 11 17

Recommendation 3

Investigate alternative mechanisms to the voluntary nature of the Security and Intelligence Board

Responsible Minister and Lead Agency	Minister for National Security and Intelligence Department of the Prime Minister and Cabinet with Te Kawa Mataaho Public Service Commission
Theme	National security system
Related recommendations	1 2 5 6 9 10 11 17

Progress on recommendations 1, 2 and 3

STATUS: UNDERWAY

These recommendations relate to machinery of government matters and include:

- establishment of a new national security and intelligence agency;
- establishment of a ministerial portfolio; and
- consideration of alternative mechanisms to the current voluntary status of the Security and Intelligence Board.

Advice on the implementation of these recommendations will follow a review of the strategic policy settings that underpin New Zealand's national security system (the Review).

The Review considered all national security challenges and risks, including the threat of terrorism and violent extremism.

In July 2022, Cabinet agreed to the development of New Zealand's first national security strategy (the Strategy). Public consultation on the Strategy will take place over July - September 2022, to be considered by Cabinet in April 2023.

Cabinet agreed in July 2022 to the objectives and scope of a work programme to reform the national security machinery of government. Initial advice on changes will be provided in December 2022 and a second phase of advice in the first half of 2023.



STATUS: COMPLETE



STATUS: UNDERWAY



STATUS: NOT STARTED

Recommendation 4

Develop and implement a public facing counter-terrorism and countering violent extremism strategy

Responsible Minister and Lead Agency Minister for National Security and Intelligence
Department of the Prime Minister and Cabinet

Theme **Countering terrorism and violent extremism**

Related recommendations **7 8 12 13 14 15 16 18**

Progress on recommendation 4

STATUS: UNDERWAY

New Zealand's Countering Terrorism and Violent Extremism Strategy was publicly launched in February 2020. An expanded version was published in June 2021, to coincide with the hosting of He Whenua Taurikura – the first annual hui on countering terrorism and violent extremism.

A multi-sector working group developed a draft strategic framework for preventing and countering violent extremism. The working group was made

up of civil society, community groups, academics, researchers and government departments. The framework will add detail to the countering violent extremism, prevention and risk reduction sections of the wider Countering Terrorism and Violent Extremism Strategy. Significant public consultation has been undertaken, to ensure the document incorporates views from across New Zealand. A grants programme, to give effect to the strategic framework, will be developed in the second half of 2022. A review of this broader strategy is currently scheduled to begin in the second half of 2022.

Recommendation 5

Amend the Public Finance Act 1989 to require intelligence and security agencies to provide performance information that can be subject to performance audit by Auditor General

Responsible Minister and Lead Agency Minister of Finance
The Treasury

Theme **National security system**

Related recommendations **1 2 3 6 9 10 11 17**

Progress on recommendation 5

STATUS: UNDERWAY

The Treasury is consulting with the Office of the Auditor General to:

- understand the barriers to using classified financial and performance information currently available for audit purposes; and
- extend existing annual classified audits to cover performance measures for more robust reporting to the Intelligence and Security Committee.

Discussions are ongoing to progress this work without legislative change. The Treasury is also engaging with the agencies to understand what work is being undertaken on information sharing practices that could contribute to meeting the intent of this recommendation.



 STATUS: COMPLETE

 STATUS: UNDERWAY

 STATUS: NOT STARTED

Recommendation 6

Strengthen Parliamentary Intelligence and Security Committee

Responsible Minister and Lead Agency	Minister for National Security and Intelligence Intelligence and Security Committee/Department of the Prime Minister and Cabinet
Theme	National security system
Related recommendations	1 2 3 5 9 10 11 17

Progress on recommendation 6

STATUS: UNDERWAY

In response to recommendation 6, the Intelligence and Security Committee (the Committee) has agreed to initial improvements to the Committee's focus and work, including increasing the number of meetings to receive briefings on national security

issues and having the committee discuss the National Security Intelligence Priorities. Further consideration will be given to this recommendation as part of the independent statutory review of the Intelligence and Security Act 2017.

Recommendation 7

Establish an Advisory Group on counter-terrorism

Responsible Minister and Lead Agency	Minister for National Security and Intelligence Prime Minister's Office/Department of the Prime Minister and Cabinet
Theme	Countering terrorism and violent extremism
Related recommendations	4 8 12 13 14 15 16 18

Recommendation 8

Include a summary of advice from the Advisory Group and actions in response, when providing advice on the National Security and Intelligence Priorities and annual Threatscape report

Responsible Minister and Lead Agency	Minister for National Security and Intelligence Department of the Prime Minister and Cabinet
Theme	Countering terrorism and violent extremism
Related recommendations	4 7 12 13 14 15 16 18

Progress on recommendations 7 and 8

STATUS: NOT STARTED

The Advisory Group on Counter-Terrorism will be established and led by the Co-Directors of the National Centre of Research Excellence (recommendation 14). The Advisory Group will provide independent advice to Government.

The Centre was established in June 2022, with the creation of the Advisory Group as a priority.

For more information, see [He Whenua Taurikura | National Centre of Research Excellence for Preventing and Countering Violent Extremism](#).



STATUS: COMPLETE

STATUS: UNDERWAY

STATUS: NOT STARTED

Recommendation 9

Improve intelligence and security information sharing practices

Responsible Minister and Lead Agency Minister Responsible for the Government Communications Security Bureau/
the New Zealand Security Intelligence Service
Department of the Prime Minister and Cabinet

Theme **National security system**

Related recommendations **1 2 3 5 6 10 11 17**

Progress on recommendation 9

STATUS: UNDERWAY

Work to date on progressing recommendation 9 has delivered a range of tools, guidance, and training materials to New Zealand Government agencies to achieve the following objectives:

- improve adoption and correct usage of the New Zealand Government Security Classification system (the System);
- increase awareness of how classification leads to secure behaviours, better sharing of information, and transparency;
- improve security culture through education and communication;
- introduce improved classification principles and practices;
- increase awareness and capability to balance 'need-to-know' and 'need-to-share' to improve the sharing of information;

- have more information regularly and systematically declassified and released for public use; and
- measure and report on the function and performance of the System.

On 1 July 2022, the revised New Zealand Government Security Classification System policy came into effect.

Agencies mandated to follow the Protective Security Requirements (PSR) will be required to:

- report back on the implementation programmes in 2023;
- assess against the new performance indicators; and
- report back in March 2024 as part of PSR assurance reporting.

For more information, see [Classification System | Protective Service Requirements](#).



STATUS: COMPLETE

STATUS: UNDERWAY

STATUS: NOT STARTED

Recommendation 10

Amend the Intelligence and Security Act 2017 with respect to direct access agreements

Responsible Minister and Lead Agency Minister Responsible for the Government Communications Security Bureau/
the New Zealand Security Intelligence Service
Department of the Prime Minister and Cabinet with New Zealand Security Intelligence Service and Government Communications Security Bureau

Theme **National security system**

Related recommendations **1 2 3 5 6 9 11 17**

Recommendation 11

Review clearance and access to information management systems and facilities

Responsible Minister and Lead Agency Minister Responsible for the Government Communications Security Bureau/
the New Zealand Security Intelligence Service
New Zealand Security Intelligence Service and Government Communications Security Bureau with Department of the Prime Minister and Cabinet and Ministry of Business, Innovation and Employment

Theme **National security system**

Related recommendations **1 2 3 5 6 9 10 17**

Progress on recommendations 10 and 11

STATUS: UNDERWAY

An independent statutory review of the Intelligence and Security Act (the Review) to progress recommendation 10 is underway. Following the Review, a report with recommendations will be delivered to the Intelligence and Security Committee by 20 December 2022.

Government Communications Security Bureau is leading work with other agencies and suppliers to facilitate the implementation and support of secure information systems for other government agencies (recommendation 11).



STATUS: COMPLETE



STATUS: UNDERWAY



STATUS: NOT STARTED

Recommendation 12

Develop and promote a reporting system that enables members of the public to easily and safely report concerning behaviours or incidents to a single contact point in government

Responsible Minister and Lead Agency Minister of Police
New Zealand Police with Department of Internal Affairs, New Zealand Security Intelligence Service and Counter-Terrorism Coordination Committee agencies

Theme **Countering terrorism and violent extremism**

Related recommendations **4 7 8 13 14 15 16 18**

Progress on recommendation 12

STATUS: UNDERWAY

Work is underway on the design of the reporting system, the scope of behaviours and harms that would be covered by the reporting channels, and options for implementation.

For more information, see [Royal Commission of Inquiry into the terrorist attack on Christchurch masjidain](#) | [New Zealand Police](#).

Recommendation 13

Develop and publish indicators and risk factors that may demonstrate a person's potential for engaging in violent extremism and terrorism and update them regularly as the Threatscape evolves

Responsible Minister and Lead Agency Minister Responsible for the Government Communications Security Bureau/
the New Zealand Security Intelligence Service
New Zealand Security Intelligence Service with New Zealand Police and Counter-Terrorism Coordination Committee agencies

Theme **Countering terrorism and violent extremism**

Related recommendations **4 7 8 12 14 15 16 18**

Progress on recommendation 13

STATUS: UNDERWAY

New Zealand Security Intelligence Service (NZSIS) is on track to finalise 'Kia mataara ki ngā tohu – Know the signs: a guide for identifying signs of violent extremism' (the Guide) in the third quarter of 2022.

The Guide will be published on the NZSIS website to be used as an engagement tool and will be updated over time as the nature violent extremist threat evolves and new indicators emerge.



STATUS: COMPLETE



STATUS: UNDERWAY



STATUS: NOT STARTED

Recommendation 14

Establish a programme to fund independent New Zealand-specific research (the National Centre of Research Excellence for Preventing and Countering Violent Extremism)

Responsible Minister and Lead Agency Minister for National Security and Intelligence
Department of the Prime Minister and Cabinet

Theme **Countering terrorism and violent extremism**

Related recommendations **4 7 8 12 13 15 16 18**

Progress on recommendation 14

STATUS: UNDERWAY

He Whenua Taurikura, New Zealand's National Centre of Research Excellence for Preventing and Countering Violent Extremism (the Centre), was established in June 2022. The Centre brings together research organisations and government to research preventing and countering violent extremism with a focus on understanding diversity and promoting social cohesion. Appointments to the Governance Board to oversee the work of the Centre will be made in the second half of 2022.

11 students from across New Zealand have received He Whenua Taurikura Master's Scholarships for the 2022 academic year. The Centre will be responsible for holding the annual He Whenua Taurikura hui (recommendation 16), and the establishment of the Counter-Terrorism Advisory Group (recommendation 7).

For more information, see [He Whenua Taurikura | National Centre of Research Excellence for Preventing and Countering Violent Extremism](#).



STATUS: COMPLETE



STATUS: UNDERWAY



STATUS: NOT STARTED

Recommendation 15

Create opportunities to improve public understanding on violent extremism and terrorism in New Zealand, with ongoing public discussions

Responsible Minister and Lead Agency Minister for National Security and Intelligence
Department of the Prime Minister and Cabinet with Ministry of Social Development and Ministry of Justice

Theme **Countering terrorism and violent extremism**

Related recommendations **4 7 8 12 13 14 16 18**

Progress on recommendation 15

STATUS: UNDERWAY

He Whenua Taurikura, New Zealand's National Centre of Research Excellence (recommendation 14) will assist in addressing the recommendation. The annual hui (recommendation 16) also provides opportunities to increase public information and understanding of New Zealand-specific elements of violent extremism and terrorism.

The national security sector's Long-Term Insights Briefing (LTIB) provides an opportunity for the public

to gain greater awareness of national security risks, challenges and opportunities. Public consultation on the LTIB topic ("Engaging an increasingly diverse Aotearoa New Zealand on national security risks, challenges and opportunities") closed on 18 November 2021 with 105 written submissions received. Public consultation on the draft briefing will occur during August - September 2022 before the briefing is presented to Parliament later in 2022.

For more information, see [National Security Long-Term Insights Briefing](#).

Recommendation 16

Establish an annual hui on countering violent extremism and counter-terrorism

Responsible Minister and Lead Agency Minister for National Security and Intelligence
Department of the Prime Minister and Cabinet

Theme **Countering terrorism and violent extremism**

Related recommendations **4 7 8 12 13 14 15 18**

Progress on recommendation 16

STATUS: COMPLETE

In June 2021, the Department of the Prime Minister and Cabinet held the first of its annual hui on countering terrorism and violent extremism, called "He Whenua Taurikura". The annual hui brings together relevant central and local government agencies, communities, civil society,

the private sector and researchers to build relationships and share understanding of countering violent extremism and terrorism.

The annual He Whenua Taurikura hui will support work on other counter-terrorism recommendations. For more information, see [He Whenua Taurikura Hui](#).



STATUS: COMPLETE

STATUS: UNDERWAY

STATUS: NOT STARTED

Recommendation 17

Require in legislation publication of the National Security and Intelligence Priorities and referral to Intelligence and Security Committee for consideration; publication of an annual Threatscape report; and the Intelligence and Security Committee to receive and consider submissions on the National Security and Intelligence Priorities and Threatscape report

Responsible Minister and Lead Agency	Minister for National Security and Intelligence Department of the Prime Minister and Cabinet with New Zealand Security Intelligence Service
Theme	National security system
Related recommendations	1 2 3 5 6 9 10 11

Progress on recommendation 17

STATUS: UNDERWAY

The 2021 National Security Intelligence Priorities (NSIPs) were approved by Cabinet in November 2021. The Intelligence and Security Committee is engaging on the updated NSIPs in 2022, helping to build understanding of the NSIPs and support greater cross-party participation on national security issues and priorities.

Requiring the publication of the NSIPs in legislation is to be considered in the independent statutory review of the Intelligence and Security Act 2017 (recommendation 18).

For more information, see [National Security Intelligence Priorities](#).



STATUS: COMPLETE



STATUS: UNDERWAY



STATUS: NOT STARTED

Recommendation 18

Review all legislation related to the counter-terrorism effort to ensure it is current and enables agencies to operate effectively, prioritising consideration of the creation of precursor terrorism offences in the Terrorism Suppression Act 2002, the urgent review of the effect of section 19 of the Intelligence and Security Act 2017 on target discovery and acceding to and implementing the Budapest Convention

Responsible Minister and Lead Agency	Minister of Justice Ministry of Justice with Department of the Prime Minister and Cabinet, New Zealand Police, New Zealand Security Intelligence Service/Government Communications Security Bureau
Theme	Countering terrorism and violent extremism
Related recommendations	4 7 8 12 13 14 15 16

Progress on recommendation 18

STATUS: UNDERWAY

The Counter-Terrorism Legislation Act 2021 (the Act) became law on 4 October 2021. The Act implements a single broad policy to better prevent and respond to terrorism and associated activities.

Legislation to bring forward the independent statutory review of the Intelligence and Security Act (ISA) became law on 28 June 2021. The review is underway, and under its Terms of Reference, the reviewers are considering the Royal Commission's recommendations for the ISA, including:

- reviewing the ISA provisions relating to the Intelligence and Security (recommendation 6);
- requiring regular reporting on direct on direct access agreements (recommendation 10); and
- publishing of the National Security and Intelligence Priorities and annual Threatscape report (recommendation 17) and target discovery (recommendation 18).

The Budapest Convention on Cybercrime has been presented to Parliament, to commence the Parliamentary Treaty examination process. Cabinet confirmed its intention to accede to the Treaty in December 2020.

The Ministry of Justice (the Ministry) completed its review of the Anti-Money Laundering and Countering Financing of Terrorism Act 2009 on 30 June 2022. The Minister has received a report outlining the findings of the review, including an assessment of the Act's performance since 2017 and a series of recommended changes.

The Ministry has begun a review of the Search and Surveillance Act 2012 (SSA). In June 2022, the Ministry completed the first phase of engagement of the review which involved working with Māori Treaty partners and with ethnic, faith-based, youth, rainbow, and other interested communities.

The Justice Committee presented its report on the Security Information in Proceedings Legislation Bill on 14 June 2022. The Bill creates a consistent and coherent framework for using security information in court. The Bill responds to the recommendations made by the Law Commission in its report 'The Crown in Court: A review of the Crown Proceedings Act and National Security Information in Proceedings'.



STATUS: COMPLETE



STATUS: UNDERWAY



STATUS: NOT STARTED

Recommendation 19

Direct New Zealand Police (or other relevant entity) to make policies and standards and guidance for the firearms licensing system clear and consistent with legislation

Responsible Minister and Lead Agency Minister of Police
New Zealand Police

Theme Firearms and safety

Related recommendations 20 21 22 23 24

Recommendation 20

Direct New Zealand Police (or other relevant entity) to introduce electronic system for processing firearms licence applications

Responsible Minister and Lead Agency Minister of Police
New Zealand Police

Theme Firearms and safety

Related recommendations 19 21 22 23 24

Recommendation 21

Direct New Zealand Police (or other relevant entity) to ensure firearms licensing staff have regular training and undertake periodic reviews of the quality of their work

Responsible Minister and Lead Agency Minister of Police
New Zealand Police

Theme Firearms and safety

Related recommendations 19 20 22 23 24

Recommendation 22

Direct New Zealand Police (or other relevant entity) to introduce performance indicators that focus on the effective implementation of the firearms licensing system

Responsible Minister and Lead Agency Minister of Police
New Zealand Police

Theme Firearms and safety

Related recommendations 19 20 21 23 24

Recommendation 23

Direct New Zealand Police (or other relevant entity) to require two new processes for applicants who have lived outside of New Zealand for substantial periods of time in the ten years preceding the application

Responsible Minister and Lead Agency Minister of Police
New Zealand Police

Theme Firearms and safety

Related recommendations 19 20 21 22 24



● STATUS: COMPLETE

◐ STATUS: UNDERWAY

○ STATUS: NOT STARTED

Progress on recommendations 19, 20, 21, 22 and 23

STATUS: UNDERWAY

These recommendations are being addressed as part of the Police Arms Transformation Programme. Work done so far includes:

- updated material relating to firearms dealers published in Police Instructions;
- activity for clubs and ranges enablement complete; and
- process optimisation for critical legislation complete.

NZ Police had already worked to improve processes and practice around firearms licensing ahead of the findings of the Royal Commission. The work included new training and resources, a new quality assurance process, and an extra step in the approval process with a senior constabulary member of staff. Work has continued in this area focusing on the processes for firearms licensing, supporting staff, and working towards a permanent (as opposed to casual) workforce.

Applications for licence and endorsements can be made online and NZ Police is looking into developing this capability further. A Firearms Online Licence Checker for dealers and sellers to validate licences has gone live at [Firearms Licence Check](#).

NZ Police has already undertaken substantive work around quality assurance. This work is ongoing and will lead into the development of Key Performance Indicators for the new firearms business unit. There has been public consultation on Arms regulation which includes considering recommendation 23.

The Arms Regulations have been changed to tailor requirements to types of firearm dealer activity and to require applicants for firearms licences to give additional information. This includes a list of countries travelled to or visited, including stays of 14 days or more, in the five years preceding the application.

For more information, see [Royal Commission of Inquiry into the terrorist attack on Christchurch masjidain | New Zealand Police](#).

Recommendation 24

Introduce mandatory reporting of firearms injuries to New Zealand Police by health professionals

Responsible Minister and Lead Agency Minister of Police
New Zealand Police with Ministry of Health

Theme **Firearms and safety**

Related recommendations **19** **20** **21** **22** **23**

Progress on recommendation 24

STATUS: UNDERWAY

NZ Police and the Ministry of Health have developed options for making it mandatory for health professionals to report firearms injuries. These were informed by targeted engagement in March 2022. NZ Police is now investigating options for implementation, which may require changes to the Arms Act 1983.



STATUS: COMPLETE

STATUS: UNDERWAY

STATUS: NOT STARTED

Recommendation 25

Ministry of Social Development to work with relevant agencies and non-government organisations to facilitate coordinated access to ongoing recovery support for affected whānau, survivors and witnesses of the attack

Responsible Minister and Lead Agency Associate Minister for Social Development and Employment
Ministry of Social Development with New Zealand Police, Accident Compensation Corporation, Ministry of Business, Innovation and Employment (Immigration New Zealand), Te Kawa Mataaho Public Service Commission

Theme Social cohesion, education and inclusion

Related recommendations 26 27 28 29 30 31 32 33 34 35 36 37 38

Progress on recommendation 25

STATUS: UNDERWAY

The Ministry of Social Development (MSD) enhanced the Kaiwhakaoranga Specialist Case Management Service (the Service) in March 2021 to include expertise from Accident Compensation Corporation, Immigration New Zealand, and a Work Broker in the team.

The Service provides a single point of contact to facilitate access to a wide range of services and support for the affected community.

The Service works with over 40 government and non-government agencies to provide support to the affected community. This includes help to access the following support: employment, housing, financial assistance, health and wellbeing, professional services, and social and community groups.

The Service has partnered with other agencies and non-government organisations to advocate and assist in navigating operational barriers for people in the affected community.

The Service is supported by the Kaiwhakaoranga Operational Group, made up of Operational Managers from a range of agencies, and provides a platform for individual needs to be jointly worked through. It should be noted that this is not always possible due to policy and/or legislative constraints.

The Collective Impact Board (recommendation 26) is tasked with providing recommendations and advice on wrap-around support to the Service and its partners. To date, the Service has received 10 recommendations from the Collective Impact Board, all of which are being considered or implemented.

The Service continues to maintain a good reputation with the affected community which has been founded on a consistent and transparent approach to delivering services. The Service continues to build the trust and confidence of the affected community which is evidenced by a continued increase in the number of people accessing the Service.

On advice from the Collective Impact Board, the Service has strengthened its communication with the community and sends out a regular Pānui (newsletter). These are available at [Kaiwhakaoranga Specialist Case Management Service](#).



STATUS: COMPLETE

STATUS: UNDERWAY

STATUS: NOT STARTED

Recommendation 26

Investigate establishing a Collective Impact Network and Board or other relevant mechanism that enables agencies, non-government organisations and affected whānau, survivors and witnesses to agree a specific work programme to provide ongoing wrap-around services

Responsible Minister and Lead Agency

Associate Minister for Social Development and Employment
Ministry of Social Development with New Zealand Police, Accident Compensation Corporation, Ministry of Business, Innovation and Employment (Immigration New Zealand), Te Kawa Mataaho Public Service Commission

Theme

Social cohesion, education and inclusion

Related recommendations

25 27 28 29 30 31 32 33 34 35 36 37 38

Progress on recommendation 26

● STATUS: COMPLETE

The Collective Impact Board (the Board) was established on 25 May 2021. The Board is made up of community and government agency representatives, working together with a shared vision: 'to help reinforce strong, cohesive, informed community'. The Board meets monthly and is in place for two years until May 2023. While this recommendation is categorised as 'complete', based on the Board being established, ongoing development and work continue to fulfil the Board's intention. The function of the Board is to agree to a work programme to provide ongoing wrap-around services to affected whānau, survivors and witnesses. To achieve this, the Board has two main aims:

1. provide recommendations to the Kaiwhakaoranga Service and its partners on wrap-around services to support the needs of the community; and
2. create a best practice guide that can help inform wrap-around services and support should a tragedy of this nature happen again.

To fulfil recommendation 26, the Board has committed to the following:

- understanding what current support is provided by the Kaiwhakaoranga Service and suggest further enhancements;
- finding out from the affected community what is happening for them and using this knowledge to understand general themes affecting them;
- identifying gaps in support and using this to provide advice and recommendations to the Kaiwhakaoranga Service, its partners, and other agencies;

- referring issues for an operational, policy or legislative response;
- meeting with agencies to discuss unmet needs of the community to try and find solutions;
- creating a best practice guide to help inform the response to future tragedies; and
- keeping Ministers, Kāpuia and the community informed of the Board's progress.

The Board launched a dedicated website in February 2022, which is available in 11 languages. Translation support services are available to the community and can be accessed at [The Collective Impact Board](#).

The Board has made 10 recommendations to the Kaiwhakaoranga Specialist Case Management Service. The first five were agreed by the Board at the end of March 2022 and a further five agreed in May 2022. The Board has been advised that four recommendations have been accepted and implemented and the remaining six are still under active consideration.

The Board has also referred six themes impacting the affected community for a policy response. Two of the six themes are considered completed, with the other four being considered by the relevant agencies' policy teams.

The Board held four community engagement sessions with the affected community in May 2022. Feedback from these sessions will be discussed with the Board at their meeting late-July and insights gained will be used by the Board to inform recommendations, advice, and the best practice guide.



● STATUS: COMPLETE

◐ STATUS: UNDERWAY

○ STATUS: NOT STARTED

Board members were given the option to renew their term on the Board until May 2023. Four members of the Board elected to finish at the end of their term. The Board has completed a self-

nomination and selection process and has appointed four new members, with their first meeting held in July 2022. The Board is working on their annual report which will be published in early August 2022.

Recommendation 27

Discuss with whānau, survivors and witnesses what, if any, restorative justice processes might be desired, and how they would be designed and resourced

Responsible Minister and Lead Agency	Minister for Diversity, Inclusion and Ethnic Communities Department of the Prime Minister and Cabinet
Theme	Social cohesion, education and inclusion
Related recommendations	25 26 28 29 30 31 32 33 34 35 36 37 38

Progress on recommendation 27

● STATUS: UNDERWAY

The Department of the Prime Minister and Cabinet is in the early stages of considering what implementation of recommendation 27 might

encompass. This includes identifying appropriate expertise to lead the development of any restorative justice process with affected whānau, survivors and witnesses and appropriate timing for that development to take place.

Recommendation 28

Announce that the Minister for Social Development and Employment and Ministry of Social Development have responsibility and accountability for coordinating a whole-of-government approach to building social cohesion

Responsible Minister and Lead Agency	Associate Minister for Social Development and Employment Ministry of Social Development with Social Cohesion Oversight Group
Theme	Social cohesion, education and inclusion
Related recommendations	25 26 27 29 30 31 32 33 34 35 36 37 38

Progress on recommendation 28

● STATUS: COMPLETE

Responsibility for the social cohesion recommendations sits with a range of agencies and Ministers. On 8 December 2020, Hon Radhakrishnan was announced as having

responsibility and accountability for the whole-of-government approach to building social cohesion.

The Ministry of Social Development is working with a cross-agency group (which includes a range of agencies that have responsibility for the social cohesion recommendations) to ensure a coordinated shift towards greater social cohesion over time.



● STATUS: COMPLETE

◐ STATUS: UNDERWAY

○ STATUS: NOT STARTED

Recommendation 29

Direct the Ministry of Social Development to discuss and collaborate with communities, civil society, local government and the private sector on the development of a social cohesion strategic framework and the monitoring and evaluation regime

Responsible Minister and Lead Agency	Associate Minister for Social Development and Employment Ministry of Social Development with Social Cohesion Oversight Group
Theme	Social cohesion, education and inclusion
Related recommendations	25 26 27 28 30 31 32 33 34 35 36 37 38

Progress on recommendation 29

STATUS: UNDERWAY

Recommendations 29, 31 and 37 are being progressed as a single programme of work. Work to date includes:

- engaging with communities to create a strategic framework based on a shared understanding of social cohesion which focuses on what unites us as people in New Zealand, while valuing diversity;
- building on the Government’s existing work programmes (including work started by the Prime Minister after March 2019); and
- identifying how to support and enable communities, the business sector, the cultural sector, and central and local government to undertake actions to improve social cohesion in their communities.

The scope of the work goes beyond ethnicity and faith to include a broad definition of diversity that considers age, culture, beliefs, disability, family composition, where people live, gender identities, and sexual orientation.

Four phases of engagement on this work has taken place, including:

- face-to-face hui and an online submissions process (Phase 1 and 2 of engagement);
- a series of wānanga to inform the development of a Social Cohesion Strategic Framework and Measurement Framework, Social Cohesion Government Work Programme, and information sheets for communities and sectors (Social Cohesion Package) (Phase 3); and
- phase 4 of engagement saw further stakeholder testing of Social Cohesion Package.

Cabinet agreed to the Social Cohesion Package in June 2022, which is currently being implemented and will be publicly launched in October. Cabinet also approved a social cohesion grant fund to support community-led initiatives.



STATUS: COMPLETE



STATUS: UNDERWAY



STATUS: NOT STARTED

Recommendation 30

Investigate machinery of government options for an agency focused on ethnic communities and multiculturalism

Responsible Minister and Lead Agency Minister for the Public Service
Te Kawa Mataaho Public Service Commission/Minister Radhakrishnan, Department of Internal Affairs (Office of the Ethnic Communities)

Theme Social cohesion, education and inclusion

Related recommendations 25 26 27 28 29 31 32 33 34 35 36 37 38

Progress on recommendation 30

● **STATUS: COMPLETE**

The Ministry for Ethnic Communities was established on 1 July 2021.

For more information, see [Ministry for Ethnic Communities](#).

Recommendation 31

Prioritise development of appropriate measures and indicators (such as the Living Standards Framework) of social cohesion, including social inclusion

Responsible Minister and Lead Agency Minister for Diversity, Inclusion and Ethnic Communities
Ministry of Social Development with Social Cohesion Oversight Group

Theme Social cohesion, education and inclusion

Related recommendations 25 26 27 28 29 30 32 33 34 35 36 37 38

Progress on recommendation 31

● **STATUS: COMPLETE**

Recommendation 31 is progressing alongside recommendation 29. Please refer to the progress update for recommendation 29.



● STATUS: COMPLETE

◐ STATUS: UNDERWAY

○ STATUS: NOT STARTED

Recommendation 32

Prioritise collection of data on ethnic and religious demographics

Responsible Minister and Lead Agency	Minister of Statistics Statistics New Zealand with Department of Internal Affairs (Office of the Ethnic Communities)
Theme	Social cohesion, education and inclusion
Related recommendations	25 26 27 28 29 30 31 33 34 35 36 37 38

Progress on recommendation 32

STATUS: UNDERWAY

Statistics New Zealand (Stats NZ) is developing a new mandated ethnicity standard that will require government agencies to collect data on ethnicity in a consistent way, making the data more useful for policy making. Work is underway to review the existing Stats NZ ethnicity standard, to make it fit for purpose, and reflect New Zealand's rapidly changing society. The review is due to be completed by mid-2023.

Stats NZ has work underway to determine what specific religious demographic data is needed to inform policy making. Data on religion is not currently widely collected in by government agencies. Stats NZ intends to consult with the community to ensure that any new collection, use and storage of religious data is appropriately managed, and to understand how communities themselves could use the data.

Recommendation 33

Chief Executives of agencies involved in counter-terrorism to significantly increase workforce diversity, including in leadership roles, and in consultation with the Advisory Group on counter-terrorism

Responsible Minister and Lead Agency	Minister for the Public Service Te Kawa Mataaho Public Service Commission
Theme	Social cohesion, education and inclusion
Related recommendations	25 26 27 28 29 30 31 32 34 35 36 37 38

Progress on recommendation 33

STATUS: UNDERWAY

The Public Service Leadership Team – comprising of 39 Public Service Executives (CEs) – has committed through the Public Service diversity and inclusion programme to increasing diversity in all Public Services agencies and their senior ranks. Te Kawa Mataaho continues to work with these

to identify additional measures that can strengthen this work and to make these expectations more visible.

In addition, Public Service Commissioner sent a letter to counter-terrorism CEs in November 2021, outlining expectations. Agencies are on track for report back to the Security Intelligence Board.



STATUS: COMPLETE



STATUS: UNDERWAY



STATUS: NOT STARTED

Recommendation 34

Public Service Commissioner to publish annual reporting on progress made by agencies against the Papa Pounamu commitments, particularly agencies involved in counter-terrorism

Responsible Minister and Lead Agency Minister for the Public Service
Te Kawa Mataaho Public Service Commission

Theme Social cohesion, education and inclusion

Related recommendations 25 26 27 28 29 30 31 32 33 35 36 37 38

Progress on recommendation 34

STATUS: UNDERWAY

The first system report on Public Service progress of the Papa Pounamu commitments was published on 7 December 2021. Te Kawa Mataaho and Papa Pounamu will continue to

work with Public Service agencies to improve the way we collect and report this information over time.

For more information, see [Papa Pounamu – Diversity and Inclusion Progress Across the Public Service](#).

Recommendation 35

Public Service Commissioner to continue efforts on significantly increasing workforce diversity and attracting diverse talent for public service leadership roles at 1st, 2nd and 3rd tiers

Responsible Minister and Lead Agency Minister for the Public Service
Te Kawa Mataaho Public Service Commission

Theme Social cohesion, education and inclusion

Related recommendations 25 26 27 28 29 30 31 32 33 34 36 37 38

Progress on recommendation 35

STATUS: UNDERWAY

Recommendation 35 is progressing alongside recommendation 33. Please refer to the progress update for recommendation 33.



STATUS: COMPLETE



STATUS: UNDERWAY



STATUS: NOT STARTED

Recommendation 36

Invest in opportunities for young New Zealanders to learn about their role, rights and responsibilities and on the value of ethnic and religious diversity, inclusivity, conflict resolution, civic literacy and self-regulation

Responsible Minister and Lead Agency

Minister of Education
Ministry of Education with Ministry of Social Development

Theme

Social cohesion, education and inclusion

Related recommendations

25 26 27 28 29 30 31 32 33 34 35 37 38

Progress on recommendation 36

STATUS: UNDERWAY

Social cohesion, inclusion and safety are woven throughout the education system and are a key element of the Government's response to the Royal Commission of Inquiry report. They are now enshrined in the Education and Training Act 2020 and feature prominently as Priorities 1 and 2 of the National Education and Learning Priorities. The Teaching Council of Aotearoa New Zealand has partnered with the Human Rights Commission to develop an education response within the Give Nothing to Racism campaign. Work to date includes:

- implementation of an ongoing Pilot of the Challenging Racism toolkit for year 9 and 10 students, which began in June 2021 (up to 1000 toolkits provided to date);
- trialling of three social and emotional learning programmes for young children in early learning settings;
- development and trial of tools to support formative assessment and teaching practice in early learning services, with a tool for social and emotional learning for up to 118 early learning services;
- rollout of Community Learning Hubs – set up to support ethnic communities' engagement with the education system in Christchurch – to Auckland and Wellington;
- inclusion of 'cultural capability' in 2021 as a new priority for regionally-allocated Professional Learning and Development for teachers and kaiako to support the provision of more responsive and rich learning experiences for all ākonga;
- release of multiple teaching resources ('Aya the Butterfly', 'Welcome Home', and 'Open Day at the Mosque')

- rollout of Positive Behaviour for Learning School-Wide in approximately 43% of primary and 57% of secondary schools;
- implementation of Talanoa Ako, which aims to empower Pacific parents, families and communities with the skills, knowledge and confidence they need to champion children's education;
- development and piloting of of the Tu'u Mālohi Programme, which aims to strengthen wellbeing for Pacific parents, learners, families and communities, including opportunities to understand racism and learn skills and strategies to minimise its impact;
- introduction of of the Education (Pastoral Care of Tertiary and International Learners) Code of Practice 2021 introduced to inform tertiary education providers and schools enrolling international students of their responsibilities to support learners' wellbeing; and
- rollout of new practical resources - Ata and Oho - to schools to help notice and respond to social and emotional learning using key competencies 'Managing self' and 'Relating to Others'.

The refresh of national curriculum for schooling predicated on the principles of inclusivity and honouring the Treaty. Early progress includes Aotearoa New Zealand's Histories and Te Takanga Te Wā, which will be finalised in 2022, and taught in all schools and kura by 2023. It will embrace the histories of all of the people who live in Aotearoa and encourages schools and kura to develop inclusive local curricula and marau ā-kura that reflect the histories of their communities.

For the New Zealand Curriculum, a draft refresh of the wider Social Sciences learning area which acknowledges the importance of social cohesion, including religious diversity, has been developed for testing in 2022. For more information, see [Changes in Education](#).



STATUS: COMPLETE



STATUS: UNDERWAY



STATUS: NOT STARTED

Recommendation 37

Create opportunities for regular public conversations led by the responsible minister – for all New Zealanders to share knowledge and improve their understanding of:

- a. Social cohesion
- b. The value that ethnic and religious diversity can contribute to a well-functioning society

Responsible Minister and Lead Agency	Minister for Diversity, Inclusion and Ethnic Communities Ministry of Social Development with Social Cohesion Oversight Group
Theme	Social cohesion, education and inclusion
Related recommendations	25 26 27 28 29 30 31 32 33 34 35 36 38

Progress on recommendation 37

● STATUS: COMPLETE

Recommendation 37 is progressing alongside recommendations 29. Please refer to the progress update for recommendation 29.

Recommendation 38

Require all public service community engagement to be in accordance with the Open Government Partnership commitments and better utilise the 'Involve and Collaborate' pillars of the International Association for Public Participation (IAP2) Spectrum

Responsible Minister and Lead Agency	Minister for the Public Service Department of the Prime Minister and Cabinet (The Policy Project)
Theme	Social cohesion, education and inclusion
Related recommendations	25 26 27 28 29 30 31 32 33 34 35 36 37

Progress on recommendation 38

◐ STATUS: UNDERWAY

The Policy Project within the Department of the Prime Minister and Cabinet was commissioned to develop a new Policy Community Engagement Tool (the Tool), drawing on their Community Engagement Guidance and referencing the International Association of Public Participation's resources.

The first edition the Tool was launched in December 2021 and provides hands-on guidance for policy teams and agencies on how to conduct inclusive, respectful, and meaningful community engagement.

For more information, see [Policy Project Community Engagement Tool](#).



● STATUS: COMPLETE

◐ STATUS: UNDERWAY

○ STATUS: NOT STARTED

Recommendation 39

Amend legislation to create hate-motivated offences in the Summary Offences Act 1981 and the Crimes Act 1961

Responsible Minister and Lead Agency Minister of Justice
Ministry of Justice

Theme Reducing hate-motivated crime and racism

Related recommendations 40 41 42

Recommendation 40

Repeal section 131 of the Human Rights Act 1993 and insert a provision in the Crimes Act 1961 for an offence of inciting racial or religious disharmony, based on an intent to stir up, maintain or normalise hatred, through threatening, abusive or insulting communications with protected characteristics that include religious affiliation

Responsible Minister and Lead Agency Minister of Justice
Ministry of Justice

Theme Reducing hate-motivated crime and racism

Related recommendations 39 41 42

Progress on recommendations 39 and 40

STATUS: UNDERWAY

From June to August 2021 the Ministries of Justice and Social Development and the Department of Internal Affairs worked on proposals arising from the Royal Commission of Inquiry report, including strengthening incitement provisions in the Human Rights Act 1993 (in response to recommendation 40) and will consider sections 61* and 131* of the Human Rights Act 1993.

The Films, Videos and Classification Act was changed to criminalise the live streaming of objectionable material.

* Section 61 of the Human Rights Act 1993 is a civil provision that prohibits threatening, abusive or insulting words or material that are likely to incite hostility or bring into contempt any group on the basis of their colour, race, or ethnic or national origins. The prohibition covers words or matter published in a newspaper, or broadcast by radio, television, or other electronic communication.

** Section 131 of the Human Rights Act 1993 is a criminal provision that requires that there be an intention to incite hostility or ill will.



STATUS: COMPLETE



STATUS: UNDERWAY



STATUS: NOT STARTED

Recommendation 41

Amend the definition of "Objectionable" in section 3 of Films, Videos, and Publications Classification Act 1993 to include racial superiority, racial hatred and racial discrimination

Responsible Minister and Lead Agency Minister of Internal Affairs
Department of Internal Affairs with Ministry of Justice

Theme Reducing hate-motivated crime and racism

Related recommendations [39](#) [40](#) [42](#)

Progress on recommendation 41

STATUS: UNDERWAY

From June to August 2021 the Ministries of Justice and Social Development and the Department of Internal Affairs worked on proposals arising from the Royal Commission of Inquiry report, including amending the definition

of 'objectioanble' in the Films, Videos and Publications Classification Act 1993 to include racial superiority, racial hatred, and racial discrimination.

Work on recommendation 41 is being progressed as part of the *Content Regulatory Review under the Films, Videos and Classification Act*.

Recommendation 42

Direct New Zealand Police to revise the ways in which they record complaints of criminal conduct to capture systematically hate-motivations for offending and train frontline staff on hate motivated offending

Responsible Minister and Lead Agency Minister of Police
New Zealand Police with Department of Internal Affairs

Theme Reducing hate-motivated crime and racism

Related recommendations [39](#) [40](#) [41](#)

Progress on recommendation 42

STATUS: UNDERWAY

Te Raranga was established to address this recommendation. Te Raranga is a victim-focused approach to the Police response to hate crime. Over four years, NZ Police will develop new resources to make it easier for victims and their

families to report hate crime, education support to prevent members of the public carrying out hate crimes, and training for police staff to respond to hate crime if it occurs.

For more information, see [Te Raranga | The Weave](#).



STATUS: COMPLETE



STATUS: UNDERWAY



STATUS: NOT STARTED

Recommendation 43

Appoint a Minister to lead and coordinate the response to and implementation of recommendations

Responsible Minister and Lead Agency Prime Minister
Prime Minister's Office/Department of the Prime Minister and Cabinet

Progress on recommendation 43

● STATUS: COMPLETE

On 8 December 2020, Hon Andrew Little was appointed as the Lead Coordination Minister for the Government's Response to the Royal Commission's Report into the Terrorist Attack on Christchurch Mosques.

Recommendation 44

Establish an Implementation Oversight Advisory Group

Responsible Minister and Lead Agency Lead Coordination Minister for the Government's Response to the Royal Commission's Report into the Terrorist Attack on the Christchurch Mosques
Department of the Prime Minister and Cabinet

Progress on recommendation 44

● STATUS: COMPLETE

Kāpuia – the Ministerial Advisory Group on the Government's Response to the Royal Commission of Inquiry into the terrorist attack on Christchurch mosques – was established in June 2021. Kāpuia provides independent advice to Ministers on the Government's response to the Royal Commission's report. Cabinet appointed members that reflect a variety of communities and lived experience,

including affected whānau, survivors and witnesses, representative communities, civil society, local government and the private sector.

While this recommendation is categorised as complete, Kāpuia is continuing to develop to ensure that it delivers on the full intent of the Royal Commission's recommendations into the future. For more information, see [Kāpuia – Ministerial Advisory Group](#).



● STATUS: COMPLETE

◐ STATUS: UNDERWAY

○ STATUS: NOT STARTED